

# Washington State Auditor's Office

Independence • Respect • Integrity

# **Implementing GASB 68**

## **GASB** pension statements

GASB number	Title	Effective fiscal year ending
78	Non-governmental plans	2016
73	Plans not within the scope of GASB 68	2017
71	Contributions subsequent to the measurement date	2015
68	Financial reporting – employers	2015
67	Financial reporting – plans	2014
50	Pension disclosures	
27	Financial reporting – employers	Amended by 68
25	Financial reporting – plans	Amended by 67

### **GASB Statement No. 67**

### GASB 67 – Financial reporting for pension plans

Amends GASB 25

Became effective FYE 2014

Contains financial reporting requirements for pension plans

#### **GASB Statement No. 68**

### GASB 68 – Accounting and financial reporting for pensions

Amends GASB 27

Became effective FYE 2015

Contains financial reporting requirements for participating employers

### **Key reporting changes**

#### **Prior to GASB 68**

- Required contribution to plans = Pension expense
- Pension liability = Contributions required Contributions made

#### **Key reporting changes**

- Net pension liability (or asset) reported on the Statement of Net Position
- Deferred outflows and deferred inflows related to pensions are reported
- Pension expense no longer equals required contributions to the plan

These changes affect government-wide and proprietary fund statements, not governmental fund statements.

### **Key new concepts**

- The accrued actuarial liability (AAL) is now the total pension liability (TPL)
- The net pension obligation (NPO) is now the net pension liability (NPL), the unfunded liability at the measurement date
- Employer's proportion is a percentage based on an employer's current year contributions as a percentage of total contributions from all employers
- Employer's proportionate share is employer's share of the collective NPL, deferred outflows/inflows and pension expense

#### **GASB Statement No. 71**

# GASB 71 – Pension transition for contributions made subsequent to the measurement date

Amends GASB 68

Effective FYE 2015

 Contributions made after the measurement date of the plan are reported as deferred outflows

#### Measurement date

- Valuation date The date of the actuarial valuation of the plan. It can be "rolled forward" to the measurement date.
- Measurement date The date the pension liability and deferred outflows/inflows are measured. It is the reporting date of the plan.
- Reporting date Employer's year end. No need to "roll forward" from the measurement date.

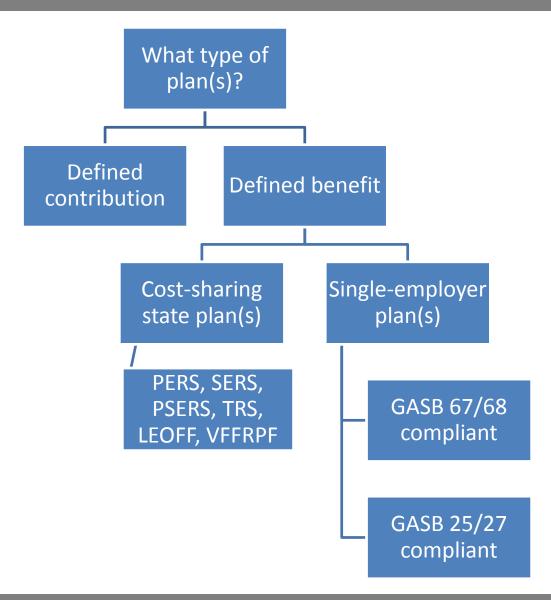
### **Contributions Subsequent to the Measurement Date**

• Q. What is included in "deferred outflows – contributions subsequent to th4e measurement date?

 Contributions subsequent to the measurement date include employer contributions only. It does not include employee contributions or the .18% administrative fee.

 Employer contributions also do not include contributions made on behalf of employees.

### **Types of pension plans**



### **Defined contribution plans**

- The pension amount a plan member receives depends only on:
  - The contributions to their individual accounts
  - Earnings on those contributions
  - Lamings on those contribution.
- For the employer:
  - No pension liabilities/assets (other than current payables or receivables)
  - No deferred outflows or deferred inflows

Example – State's deferred compensation program

### **Defined contribution plans**

Simple note disclosures – see the BARS Manual.

 "Participation" means the employer contributes to the plan. If only the employees contribute, then the employer is *not* a participant and no disclosure is required.

### **Defined benefit plans**

The pension amount a plan member receives is defined by the benefit terms and is based on factors such as age, years of service and compensation.

- Single-employer plan Pension benefits are provided to the employees of only one employer. The primary government and its component units are considered one employer.
- Cost-sharing, multiple-employer plan Pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer in the plan.
- Agent multiple-employer plan Plan assets are pooled for investment purposes, but separate accounts are maintained for each individual employer. N/A in Washington.

### **Defined benefit plans**

Cost-sharing plans administered by the Department of Retirement Services (DRS) include:

- PERS Public Employees' Retirement System
- SERS School Employees' Retirement System
- PSERS Public Safety Employees' Retirement System
- TRS Teachers' Retirement System
- LEOFF Law Enforcement Officers' and Fire Fighters' Retirement System

VFFRPF – The Volunteer Fire Fighters and Reserve Officers Pension Fund is administered by State Board for Volunteer Fire Fighters & Reserve Officers.

### **Defined benefit plans**

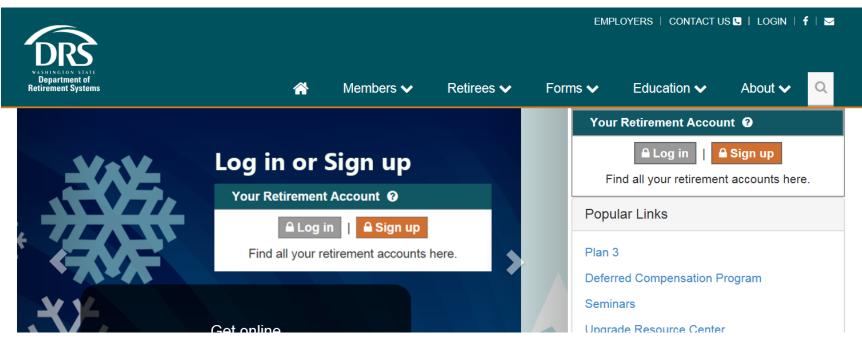
- Single-employer plans administered by DRS include:
  - WSPRS Washington State Patrol Retirement System
  - JRS Judicial Retirement System (closed)
  - Judges Judges' Retirement Fund (closed)

- Locally sponsored plans include:
  - Seattle, Spokane, Tacoma and cities that have closed pre-LEOFF police and firefighter pension plans

### Get to know the DRS website

www.drs.wa.gov has information employers need





### In the *Employers* section of the website

#### In the Know

#### New to Payroll or Human Resources?

Sign up for one of our new Payroll classes. Watch the presentation and ask questions from your own desk through WebEx. One of our Employer Support Specialists will present two hours of training to get you started with the basics of retirement reporting. Classes offered monthly. Contact Employer Support Services to sign up.



#### Employer Handbook

Everything you've always wanted to know but... See more



# New GASB Standards

New standards are coming for pension accounting and reporting. Learn more

#### Employer eServices Information

- » Obtain or Change a Password
- » Request a Change in Personnel
- » Overview of eServices Available

#### Popular Links

#### Contact ESS



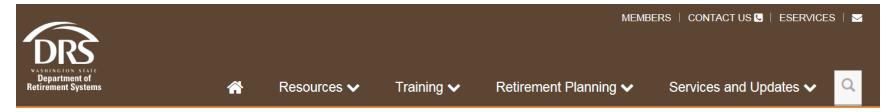
#### Employer Reporting Application

We are hard at work on a reporting tool for you.

Learn more

### In the New GASB Standards section of website

#### Look for the section marked Participating Employer Financial Information



#### New GASB Standards

In June 2012, the Governmental Accounting Standards Board (GASB) issued new standards for pension accounting and reporting — standards that will significantly change the way state and local governments calculate and report the costs and obligations associated with providing pension benefits for their employees.

The new standards are being implemented in two phases. Statement 67, which addresses financial reporting for pension plans, was implemented by the Department of Retirement Systems for its fiscal year ending June 30, 2014.

Statement 68 establishes new accounting and financial reporting requirements for government employers that prepare GAAP-compliant financial statements. Statement 68 is effective for fiscal years beginning after June 15, 2014.

Included in Statement 68 is the requirement that employers recognize their proportionate share of any unfunded pension obligation (also called the "net pension liability") as a balance sheet liability in their financial statements. In addition, employers will be required to recognize certain pension

#### From DRS

- » Overview/Home
- » Frequently Asked Questions
- » Comprehensive Annual Financial Report
- Participating Employer Financial Information
- » eServices Contribution Reconciliation

#### From GASB

- Standards Overview
- Statement 67: Financial Reporting for Pension Plans
- » Statement 67: Implementation Guide
- » Statement 68: Accounting and Financial

### Participating Employer Financial Information (PEFI) reports

#### **CAFR**

The 2015 Comprehensive Annual Financial Report (CAFR)\* contains detailed information on DRS membership, financial statements, investment performance and actuarial methodology.

#### **SAFR**

The 2015 Summary Annual Financial Report (SAFR) contains key information about DRS membership, financial statements and investment performance.



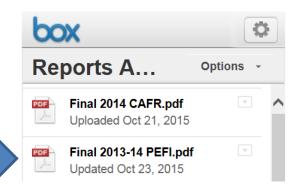
The 2015 Participating Employer Financial Information (PEFI) report provides schedules and additional information to assist employers participating in DRS' multiple-employer, cost-sharing plans with preparing and presenting pension information in compliance with GASB 68's requirements.

Return to GASB.

Email me when this page is updated.

- » Mission | Value | Vision | Key Goals
- » Respectful, Responsive and Right
- » Fundamentals Map / Breakthrough Initiatives
- » Director
- » Organizational Chart
- » Advisory Committee
- » Public Disclosure Requests

#### Previous Financial Reports



### **How to work with PEFI reports**

The PEFI report to use depends on your reporting date:

• **6/30/15** You can use 6/30/14 or 6/30/15 – but don't switch back and forth.

■ **12/31/15** You must use 6/30/14 for beginning balances and 6/30/15 for ending balances.

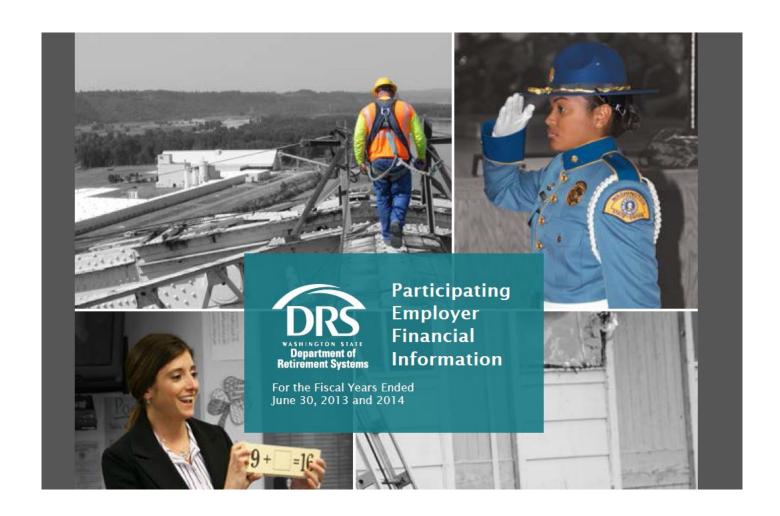
### Measurement date

#### **Under GASB 68**

- No earlier than the end of the prior fiscal year
- Up to 12 months earlier than the reporting date

Valuation date	Measurement date	<b>Employer reporting date</b>
6/30/13	6/30/14	6/30/15
6/30/14	6/30/15	8/31/15
6/30/14	6/30/15	12/31/15

### How to use the PEFI



#### **2014 PEFI**

#### Table of Contents

- 3 Introduction
- 4 Independent Auditors' Report

#### FISCAL YEAR 2013 ALLOCATION SCHEDULES

- 6 PERS 1 Schedule of Employer and Nonemployer Allocations
- 55 PERS 2/3 Schedule of Employer Allocations
- 80 SERS 2/3 Schedule of Employer Allocations
- 88 PSERS 2 Schedule of Employer Allocations
- 91 TRS 1 Schedule of Employer and Nonemployer Allocations
- 108 TRS 2/3 Schedule of Employer Allocations
- 117 LEOFF 1 Schedule of Employer and Nonemployer Allocations
- 121 LEOFF 2 Schedule of Employer and Nonemployer Allocations

#### FISCAL YEAR 2014 ALLOCATION SCHEDULES

- 131 PERS 1 Schedule of Employer and Nonemployer Allocations
- 179 PERS 2/3 Schedule of Employer Allocations
- 204 SERS 2/3 Schedule of Employer Allocations
- 212 PSERS 2 Schedule of Employer Allocations
- 215 TRS 1 Schedule of Employer and Nonemployer Allocations
- 231 TRS 2/3 Schedule of Employer Allocations
- 240 LEOFF 1 Schedule of Employer and Nonemployer Allocations
- 244 LEOFF 2 Schedule of Employer and Nonemployer Allocations
- Schedules of Collective Pension Amounts, Fiscal Year 2014

#### What's different for PEFI in 2015

#### Table of Contents

- 3 Introduction
- 4 Independent Auditors' Report

#### FISCAL YEAR 2015 ALLOCATION SCHEDULES

- 6 PERS 1 Schedule of Employer and Nonemployer Allocations
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- 104 TRS 2/3 Schedule of Employer Allocations
- 113 LEOFF 1 Schedule of Employer and Nonemployer Allocations
- 117 LEOFF 2 Schedule of Employer and Nonemployer Allocations
- 127 State Actuary's Certification Letter
- 129 Schedule of Collective Pension Amounts

### **Allocation schedules**

### Washington State Department of Retirement Systems Public Employees' Retirement System Plan 1

For the fiscal year ended June 30, 2014 — Page 5 of 48

All Other Employers — Employer Allocations						
Organization Identification Number	Organization Name	Employe	r Contributions	Allocation Percentage		
0653	Northshore School District 417	\$	71,137.11	0.016071%		
0589	Metropolitan Park District of Tacoma		69,881.06	0.015788%		
0235	Douglas County PUD 01		68,795.87	0.015542%		
0078	Bremerton City of		64,996.28	0.014684%		
0150	Clark County PUD		61,990.01	0.014005%		
0054	Bellingham School District 501		61,249.12	0.013838%		
0237	Douglas County		60,383.26	0.013642%		
0804	Renton School District 403		60,222.28	0.013606%		
0124	Chelan County		59,894.08	0.013531%		
0294	Federal Way School District 210		59,116.81	0.013356%		

### Schedule of collective pension amounts

#### Schedule of Collective Pension Amounts

Public Employees' Retirement System Plan 1

For the fiscal year ended June 30, 2014 ▼ Expressed in thousands

	Deferred Outflows of Resources			Deferred Inflows of Resources						
		Differences	Net Difference		Total Deferred	Differences	Net Difference		Total Deferred	
		Between	Between Projected		Outflows of	Between	Between Projected		Inflows of	
Beginning	Ending Net	Expected	and Actual Investment		Resources, Excluding	Expected	and Actual Investment		Resources, Excluding	
Net Pension	Pension	and Actual	Earnings on Pension	Changes of	Employer-Specific	and Actual	Earnings on Pension	Changes of	Employer-Specific	Plan Pension
Liability	Liability	Experience	Plan Investments	Assumptions	Amounts	Experience	Plan Investments	Assumptions	Amounts	Expense
\$ 5,843,254	\$ 5,037,547	<b>.</b> –	\$ -	\$ -	<b>s</b> –	\$ -	\$ 629,917	<b>s</b> –	\$ 629,917	\$ 273,104

Public Employees' Retirement System Plans 2 and 3 For the fiscal year ended June 30, 2014 ▽ Expressed in thousands

	Deferred Outflows of Resources			Deferred Inflows of Resources						
	-	Differences	Net Difference		Total Deferred	Differences	Net Difference		Total Deferred	
		Between	Between Projected		Outflows of	Between	Between Projected		Inflows of	
Beginning	Ending Net	Expected	and Actual Investment		Resources, Excluding	Expected	and Actual Investment		Resources, Excluding	
Net Pension	Pension	and Actual	Earnings on Pension	Changes of	Employer-Specific	and Actual	Earnings on Pension	Changes of	Employer-Specific	Plan Pension
Liability	Liability	Experience	Plan Investments	Assumptions	Amounts	Experience	Plan Investments	Assumptions	Amounts	Expense
\$ 4,270,015	\$ 2,021,361 \$	-	<b>\$</b> –	\$ -	<b>\$</b> –	\$ -	\$ 2,142,661	\$ -	\$ 2,142,661	\$ 324,353

School Employees' Retirement System Plans 2 and 3 For the fiscal year ended June 30, 2014 ▼ Expressed in thousands

			Deferred Outflow	vs of Resources			Deferred Inflow	s of Resources		
		Differences	Net Difference		Total Deferred	Differences	Net Difference		Total Deferred	
		Between	Between Projected		Outflows of	Between	Between Projected		Inflows of	
Beginning	Ending Net	Expected	and Actual Investment		Resources, Excluding	Expected	and Actual Investment		Resources, Excluding	
Net Pension	Pension	and Actual	Earnings on Pension	Changes of	Employer-Specific	and Actual	Earnings on Pension	Changes of	Employer-Specific	Plan Pension
Liability	Liability	Experience	Plan Investments	Assumptions	Amounts	Experience	Plan Investments	Assumptions	Amounts	Expense
\$ 522,810	\$ 209,921	\$ -	<b>s</b> –	\$ -	<b>s</b> –	\$ -	\$ 292,605	\$ -	\$ 292,605	\$ 68,499

### PEFI: Management's responsibilities

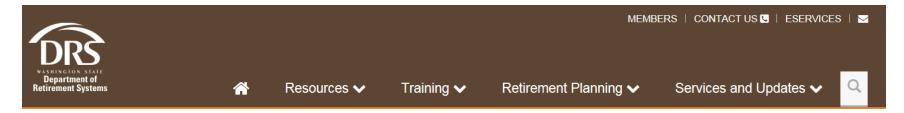
### Employers are solely responsible for:

- Their financial statements
- Evaluating the information used to recognize and disclose pension amounts in their financial statements
- Verifying and recalculating amounts specific to them.

Contributions are the key factor.

#### The New GASB Standards section of the website

#### Look for the section marked eServices Contribution Reconciliation



#### New GASB Standards

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- » eServices Contribution Reconciliation

#### From GASB

- Standards Overview
- Statement 67: Financial Reporting for Pension Plans
- » Statement 67: Implementation Guide
- » Statement 68: Accounting and Financial

#### eServices contribution reconciliations

#### The link opens a document with information on how to verify contributions



A Guide for Employers

Using DRS Eservices to verify your Employer Contribution Allocations

The following guide has been prepared to provide employers the detail of the employer contributions utilized by DRS to determine each employer's proportionate share of the Net Pension Liability reported in the Schedules of Employer and Non Employer Allocations published by DRS to assist employers in the implementation of GASB 68. Employer Contribution transmittals received and processed by DRS within the fiscal year (July-June) are used as the basis for determining each employer's proportionate share of the collective pension amounts reported in the Schedules of Employer and Non Employer Allocations for the following Cost-Sharing Multiple-Employer retirement plans:

- · Public Employees' Retirement System (PERS) Plan 1
- Public Employees' Retirement System (PERS) Plan 2&3
- School Employees' Retirement System (SERS) Plan 2&3
- Public Safety Employees' Retirement System (PSERS) Plan 2
- · Teachers' Retirement System (TRS) Plan 1
- Teachers' Retirement System (TRS) Plan 2&3
- · Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF) Plan 2

The Monthly Transmittal Summary reports reflect the transmittals that DRS has accepted and processed, employers may need to access their DRS generated reports in order to reconcile their employer contributions submitted to DRS:

- Monthly Statements of Account Activity from DRS summarizes the transmittals that DRS received, recalculated and processed. The
  monthly statements are mailed to employers around the 20th of each month.
- Edit messages are generated by DRS once a transmittal is processed and will reflect any adjustments or rejections. Current edit
  messages are available in EServices in My Docs.

Department of Retirement Systems

Page 1 of 15

June 2015

### Start with 6/30/14 beginning balances

#### **Assumptions:**

Washington State Department of Retirement Systems Public Employees' Retirement System Plan 1 For the fiscal year ended June 30, 2014 — Page 5 of 48

City's Year-End of 12/31/2015

All Other Employers — Employer Allocations					
Organization Identification Number	Organization Name	Employer Contributions	Allocation Percentage		
0433	Kermewick School District OT7	47,010.00	U.U1U0U370		
0671	Olympia City of	47,279.20	0.010681%		
0000	Diskland Oik. of	47 004 00	0.04.000000		

Washington State Department of Retirement Systems Public Employees' Retirement System Plan 1 For the fiscal year ended June 30, 2014 — Page 22 of 48

All Other Employers — Plan 1 UAAL					
Organization Identification Number	Organization Name	Employer Contributions	Allocation Percentage		
0039	Audurn School District 408	967,512.93	0.218582%		
0671	Olympia City of	962,542.16	0.217459%		
0066	Pothal School District 402	015 000 75	0.206043%		

Plan 1 – Need both allocation percentages!

### What is the Plan 1 Unfunded Actuarial Accrued Liability?

Q. I don't have any Plan 1 employees. How can I have a liability (the UAAL) under Plan 1?

A. Under RCW 41.45.060, part of the contributions to PERS 2/3, SERS 2/3, PSERS 2, and TRS 2/3 fund the UAALs for PERS 1 and TRS 1.

This is not a special funding situation.

### Watch out!

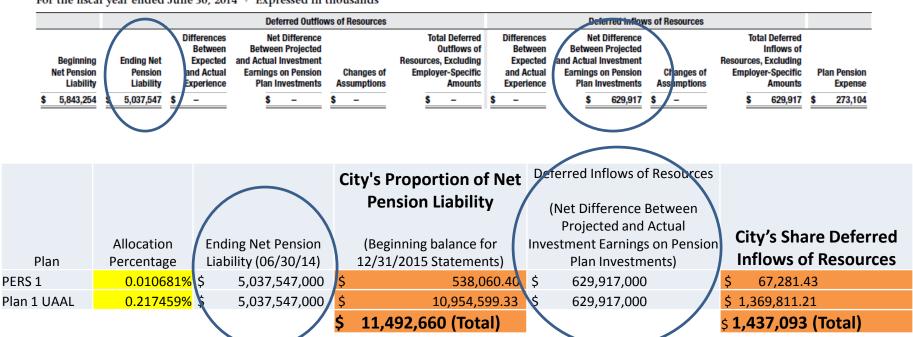
Note that your allocation percentages are percentages, not simple decimals!

Note that the amounts in the *Schedule of Collective Pension Amounts* are reported in thousands!

### Exercise: City of Olympia – PERS 1

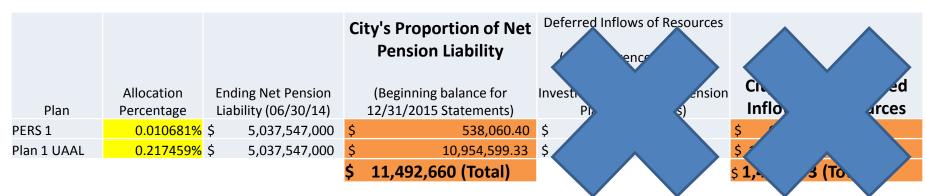
#### Schedule of Collective Pension Amounts

Public Employees' Retirement System Plan 1 For the fiscal year ended June 30, 2014 ▽ Expressed in thousands



### **Cash-basis governments**

You can stop right here. Deferred outflows/inflows are not applicable.



Report pension liabilities on Schedule 9 – report year-to-year increases/decreases.

City of Olympia Schedule of Liabilities For the Year Ended December 31, 2015						
ID. No.	Description	Due Date	Beginning Balance	Additions	Reductions	Ending Balance
TBD	Net Pension Liability	N/A	11,492,660	-	-	-
		Total General Obligations:	11,492,660	-	-	-

### Exercise continued: City of Olympia – PERS 1

# Initial journal entry to restate beginning net position for the implementation of GASB 68:

DR	Adjusted beginning net position	12,429,753
DR	Deferred outflow – contributions (from 7/1/14 through 12/31/14)	500,000
CR	Deferred inflow – difference between expected and actual earnings	(1,437,093)
CR	Net pension liability	(11,492,660)

## Change in accounting principle

#### Year Ended June 30, 2015

		Program Revenues Operating Grants	Changes in Net Position Total Governmental
Functions/Programs	Expenses	and Contributions	Activities
Governmental Activities			
Employment Opportunity	8,366,798	8,714,782	347,984
TOTAL GOVERNMENTAL			347,984
	eneral Revenues: Grants and Contributions not Restricted to	Specific Programs	239
	Unrestricted Investment Earnings	Specific Frograms	1,232
	Special Item-Gain on Sale of Capital Asset		1,303
	Total General Revenues and Special Iter		2,774
	Change in Net Position		350,758
		Net Position - Beginning	746,536
	Changes in Accou	unting Principles-GASB 68	(1,763,060)
		Net Position - Ending	(665,766)

The notes to financial statements are an integral part of this statement.

## **Year-end – City of Olympia**

#### Schedule of Collective Pension Amounts

Public Employees' Retirement System Plan 1 For the fiscal year ended June 30, 2015 ▼ Expressed in thousands

			Deferred Outflow	vs of Resources						
		Differences	Net Difference		Total Deferred	Differences	Net Difference		Total Deferred	
Beginning Net	Ending Net	Between	Between Projected		Outflows of	Between	Between Projected		Inflows of	
Pension	Pension	Expected	and Actual Investment		Resources, Excluding	Expected	and Actual Investment		Resources, Excluding	
Liability	Liability	and Actual	Earnings on Pension	Changes of	Employer-Specific	and Actual	Earnings on Pension	Changes of	Employer-Specific	Plan Pension
(Asset)	(Asset)	Experience	Plan Investments	Assumptions	Amounts	Experience	Plan Investments	Assumptions	Amounts	Expense
\$ 5,037,547	\$ 5,230,930	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 286,189	\$ -	\$ 286,189	\$ 311,755

Public Employees' Retirement System Plans 2 and 3 For the fiscal year ended June 30, 2015 © Expressed in thousands

			Deferred Outflov	vs of Resources						
		Differences	Net Difference		Total Deferred	Differences	Net Difference		Total Deferred	
Beginning Net	Ending Net	Between	Between Projected		Outflows of	Between	Between Projected		Inflows of	
Pension	Pension	Expected	and Actual Investment		Resources, Excluding	Expected	and Actual Investment		Resources, Excluding	
Liability	Liability	and Actual	Earnings on Pension	Changes of	Employer-Specific	and Actual	Earnings on Pension	Changes of	Employer-Specific	Plan Pension
(Asset)	(Asset)	Experience	Plan Investments	Assumptions	Amounts	Experience	Plan Investments	Assumptions	Amounts	Expense
\$ 2,021,361	\$ 3,573,057	\$ 379,817	<b>s</b> –	\$ 5,757	\$ 385,574	\$ -	\$ 953,837	\$ -	\$ 953,837	\$ 423,424

## Plan 1's have 1 year recognition period

#### F. Amortization Schedules

OSA calculated the amortization schedules of the

deferred inflows and outflows recorded in the Schedules of Collective Pension Amounts.

For the fiscal year ended June 30, 2015 ▽ Dollars in thousands (rounded)

	Differences Between Projected and Actual Earnings on Plan Investments															
Year		PERS 1		PERS 2/3		SERS 2/3		PSERS 2		TRS 1		TRS 2/3		LEOFF 1		LEOFF 2
2019	\$	46,562	\$	163,289	\$	22,477	\$	1,787	\$	38,352	\$	57,132	\$	33,391	\$	53,797
2018		(110,917)		(372,376)		(50,674)		(3,614)		(90,948)		(128,168)		(78,952)		(121,739)
2017		(110,917)		(372,375)		(50,673)		(3,613)		(90,949)		(128,167)		(78,952)		(121,738)
2016		(110,917)		(372,375)		(50,673)		(3,613)		(90,949)		(128,167)		(78,952)		(121,738)
Total Deferred (Inflows)/Outflows	\$	(286,189)	\$	(953,837)	\$	(129,543)	\$	(9,053)	\$	(234,494)	\$	(327,370)	\$	(203,465)	\$	(311,418)

The recognition period is a closed, five-year period for all plans.

For the fiscal year ended June 30, 2015 ▽ Dollars in thousands (rounded)

		Differ	ence	s Between E	xpected and Act	ual	Experience			
	PERS 1	PERS 2/3		SERS 2/3	PSERS 2		TRS 1	TRS 2/3	LEOFF 1	LEOFF 2
Recognition Period (Years)*	1.0	4.4		4.0	7.0		1.0	5.5	1.0	6.2
Year										
2021	\$ -	\$ _	\$	-	2,850	\$	-	\$ -	\$ -	\$ 3,461
2020	-	_		-	2,850		-	14,841	-	17,308
2019	-	44,684		-	2,850		-	29,682	-	17,308
2018	-	111,711		16,513	2,850		-	29,682	-	17,308
2017	-	111,711		16,512	2,850		-	29,682	-	17,308
2016	-	111,711		16,512	2,850		-	29,682	-	17,308
Total Deferred (Inflows)/Outflows	\$ -	\$ 379,817	\$	49,537	\$ 17,100	\$	-	\$ 133,569	\$ -	\$ 90,001

The recognition period for each plan is equal to the average of the expected remaining service lives of all employees provided with pensions through the pension plan, which was determined at the beginning of the measurement period.

## **Year-end – City of Olympia – PERS 2/3**

 Calculate year-end amounts, including employer-specific changes in proportion, as of the beginning of the period:

		NPL 6/30/14 2,021,361,000		NPL 6/30/15
				3,573,057,000
2014 PERS 2/3 (from 2014 PEFI)	0.271543%	5,488,864		
2015 PERS 2/3 (from 2015 PEFI)	0.276999%	5,599,150		9,897,332
Change in proportionate share		110,285	de	ferred outflow

## **Year-end – City of Olympia – PERS 2/3**

Do the same for deferred outflows:

			Deferred Outlows of Resources												
		Differences Between Expected and Actual Experience 379,817,000	Net Difference Between Projected and Actual investment Earnings on Pension Plan Investments	Changes of Assumptions 5,757,000	Total Deferred Outflows (Excluding Employer Specific Amounts)										
		3/9,817,000	-	5,757,000											
2014 PERS 2/3 (from 2014 PEFI) 0.	.271543%														
2015 PERS 2/3 (from 2015 PEFI) 0.	.276999%	1,052,089	-	15,947											

## **Year-end – City of Olympia – PERS 2/3**

#### And deferred inflows:

			De	eferred Inflows of Resources	S
		Differences Between Expected and Actual Experience	Net Difference Between Projected and Actual investment Earnings on Pension Plan Investments - 2014 (from 2014 PEFI)	Net Difference Between Projected and Actual investment Earnings on Pension Plan Investments - 2015	Changes of Assumptions
			2,142,661,000		
				953,837,000	
2014 PERS 2/3 (from 2014 PEFI)	0.271543%		5,818,246		
2015 PERS 2/3 (from 2015 PEFI)	0.276999%	-	5,935,150	2,642,119	
Change in proportionate share			116,904	deferred inflow	

Q. Under GASB 68, contributions to pension plans are no longer expenses, but reductions of the pension liability. Will I have to change my payroll accounting system?

You can use a suspense account to accumulate all the debits and credits to pension expense that result from GASB 68 journal entries. This adjustment can then be allocated to the various funds and activities for reporting in the financial statements.

## **Year-end journal entries**

	5,488,864	
	4,408,468	
		(9,897,332)
	650,000	
2014		(575,000)
		(75,000)
•	2014	4,408,468

# Year-end journal entries

Deferred inflows/outflows - plan level:			
Deferred Inflows - reverse 2014		5,818,246	
Deferrred Outflows - expected & actual experi	ence	1,052,089	
Deferrred Outflows - changes in assumptions		15,947	
Deferred Inflow - Diff. between expected ar	nd actual ear	rnings	(2,642,119)
Pension Expense			(4,244,163)

Deferred outflows (DO) – have a debit balance

Deferred inflows (DI) – have a credit balance

#### Collective deferred outflows and inflows

- Deferred outflows and inflows related to pensions provided by DRS:
  - Differences between projected and actual earnings on plan investments – amortization period always five years
  - 2. Differences between expected and actual experience amortize over average expected remaining service life
  - 3. Changes in actuarial assumptions amortize over average expected remaining service life
- Amortization period is determined as of the beginning of the measurement period.

## DRS maintains collective amortization schedules

#### F. Amortization Schedules

OSA calculated the amortization schedules of the

deferred inflows and outflows recorded in the Schedules of Collective Pension Amounts.

For the fiscal year ended June 30, 2015 v Dollars in thousands (rounded)

		Diff	ferences Bet	wee	n Projected a	ind /	Actual Earnin	ıgs	on Plan Inves	tmer	nts		
Year	PERS 1		PERS 2/3		SERS 2/3		PSERS 2		TRS 1		TRS 2/3	LEOFF 1	LEOFF 2
2019	\$ 46,562	\$	163,289	\$	22,477	\$	1,787	\$	38,352	\$	57,132	\$ 33,391	\$ 53,797
2018	(110,917)		(372,376)		(50,674)		(3,614)		(90,948)		(128,168)	(78,952)	(121,739)
2017	(110,917)		(372,375)		(50,673)		(3,613)		(90,949)		(128,167)	(78,952)	(121,738)
2016	(110,917)		(372,375)		(50,673)		(3,613)		(90,949)		(128,167)	(78,952)	(121,738)
Total Deferred (Inflows)/Outflows	\$ (286,189)	\$	(953,837)	\$	(129,543)	\$	(9,053)	\$	(234,494)	\$	(327,370)	\$ (203,465)	\$ (311,418)

The recognition period is a closed, five-year period for all plans.

For the fiscal year ended June 30, 2015 ♥ Dollars in thousands (rounded)

		Differ	ences Between E	xpected and Act	ual Experience			
	PERS 1	PERS 2/3	SERS 2/3	PSERS 2	TRS 1	TRS 2/3	LEOFF 1	LEOFF 2
Recognition Period (Years)*	1.0	4.4	4.0	7.0	1.0	5.5	1.0	6.2
Year								
2021	\$ -	\$ -	\$ -	2,850	\$ -	\$ -	\$ -	\$ 3,461
2020	-	_	-	2,850	-	14,841	_	17,308
2019	-	44,684	-	2,850	-	29,682	-	17,308
2018	-	111,711	16,513	2,850	_	29,682	-	17,308
2017	-	111,711	16,512	2,850	-	29,682	-	17,308
2016	-	111,711	16,512	2,850	-	29,682	-	17,308
Total Deferred (Inflows)/Outflows	<b>s</b> -	\$ 379,817	\$ 49,537	\$ 17,100	<u>s -</u>	\$ 133,569	<u> </u>	\$ 90,001

The recognition period for each plan is equal to the exerage of the expected remaining service lives of all employees provided with pensions through the pension plan, which was determined at the beginning of the measurement period.

For the fiscal year ended June 30, 2015 ♥ Dollars in thousands (rounded)

	Changes of Assumptions														
		PERS 1		PERS 2/3		SERS 2/3	PSERS 2		TRS 1		TRS 2/3		LEOFF 1		LEOFF 2
Recognition Period (Years)*		1.0		4.4		4.0	7.0		1.0		5.5		1.0		6.2
Year															
2021	\$	-	\$	-	\$	-	18	\$	-	\$	_	\$	-	\$	105
2020		-		_		-	19		-		81		-		522
2019		-		678		-	19		-		163		-		521
2018		-		1,693		150	19		-		163		_		521
2017		-		1,693		150	19		-		163		-		521
2016		-		1,693		150	19		-		163		-		521
Total Deferred (Inflows)/Outflows	\$	_	\$	5,757	\$	450	\$ 113	\$	_	\$	733	\$	_	\$	2,711

The recognition period for each plan is equal to the experage of the expected remaining service lives of all employees provided with pensions through the pension plan, which was determined at the beginning of the measurement period.

The recognition period of plan 1 (PERS, TRS, LEOFF) is only one year as of the beginning of the period.

 No need to record and amortize changes in the employer's proportionate share. These changes are already accounted for in the change in the net pension liability.

Collective amortization schedule at 6/30/14:

For the fiscal year ended June 30, 2014 ▽ Dollars in thousands (rounded)

	Differe	Differences Between Projected and Actual Earnings on Plan Investments							
	PERS 1	PERS 1 PERS 2/3 SERS 2/3 PSERS 2 TRS 1 TRS 2/							
2018	(157,480)	(535,666)	(73,152)	(5,401)	(129,300)	(185,300)			
2017	(157,479)	(535,665)	(73,151)	(5,401)	(129,300)	(185,300)			
2016	(157,479)	(535,665)	(73,151)	(5,400)	(129,300)	(185,299)			
2015	(157,479)	(535,665)	(73,151)	(5,400)	(129,300)	(185,299)			
Total Deferred (Inflows)/Outflows	\$ (629,917)	\$ (2,142,661)	\$ (292,605)	\$ (21,602)	\$ (517,200)	\$ (741,198)			

The recognition period is a closed, five-year period for all plans.

#### Collective amortization schedule at 6/30/15:

For the fiscal year ended June 30, 2015 

→ Dollars in thousands (rounded)

		Diff	ferences Bet	wee	n Projected a	ınd /	Actual Earnin	ıgs d	on Plan Inves	tmer	nts
Year	PERS 1		PERS 2/3		SERS 2/3		PSERS 2		TRS 1		TRS 2/3
2019	\$ 46,562	\$	163,289	\$	22,477	\$	1,787	\$	38,352	\$	57,132
2018	(110,917)		(372,376)		(50,674)		(3,614)		(90,948)		(128,168)
2017	(110,917)		(372,375)		(50,673)		(3,613)		(90,949)		(128,167)
2016	(110,917)		(372,375)		(50,673)		(3,613)		(90,949)		(128,167)
Total Deferred (Inflows)/Outflows	\$ (286,189)	\$	(953,837)	\$	(129,543)	\$	(9,053)	\$	(234,494)	\$	(327,370)

The recognition period is a closed, five-year period for all plans.

### What happened? 2015 is "layered" on 2014.

Differences between projected and actual earnings on plan investments:						
PERS 1						
	2014	2015	2016	2017	2018	2019
2014 - DI - (\$787,396)	(157,479)	(157,479)	(157,479)	(157,479)	(157,480)	
2015 - DO - \$232,811		46,562	46,562	46,562	46,562	46,562
2016 -						
net	(157,479)	(110,917)	(110,917)	(110,917)	(110,918)	46,562

- Employer-specific deferred outflows and inflows:
  - 4. Changes in proportion will be amortized over average expected remaining service life
  - 5. Contributions subsequent to the measurement date always a deferred outflow
- Employers must maintain their own amortization schedules

Changes in proportion - can be nettted within the fiscal year but not across fiscal years.

- Example from PERS 2 spreadsheet:
  - DO for change in proportion of pension liability \$110,285
  - DI for change in proportion of net difference between projected and actual investment earnings – (\$116,904)
  - = net deferred inflow of \$6,619

## **Change in proportion**

Can net changes in proportionate share within the fiscal year:

					Def	s	
		NPL 6/30/14	NPL 6/30/15	Differences Between Expected and Actual Experience	Net Difference Between Projected and Actual investment Earnings on Pension Plan Investments - 2014 (from 2014 PEFI)	Net Difference Between Projected and Actual investment Earnings on Pension Plan Investments - 2015	Changes of Assumptions
		2,021,361,000			2,142,661,000		
			3,573,057,000			953,837,000	-
2014 PERS 2/3 (from 2014 PEFI)	0.271543%	5,488,864			5,818,246		
2015 PERS 2/3 (from 2015 PEFI)	0.276999%	5,599,150	9,897,332	-	5,935,150	2,642,119	-
Change in proportionate share		110,285	deferred outflow		116,904	deferred inflow	

#### Amortize over the recognition period provided in DRS PEFI

lustration -	<b>Employer Sp</b>	ecific Deferre	d Outflows a	nd Deferred I	Inflows - amo	rtization sch	edules
		Changes i	in Proportion	ate Share - P	ERS 2/3		
		Recognition					
	Amount	Period					
Year	to Amortize	(Years)	2015	2016	2017	2018	2019
2015	(6,619)	4.4	1,503	1,503	1,503	1,503	60
n future yea	ars:						
2016	\$xxx	?		\$xxx	\$xxx	\$xxx	\$xxx
2017	\$xxx	?			\$xxx	\$xxx	\$xxx
2018	\$xxx	?				\$xxx	\$xxx
2019	\$xxx	?					\$xxx

# Year-end journal entries

Change in proportionate share - employ	yer specific		
Pension Expense		6,619	
Deferred Inflow - change in proportion	nate share		(6,619)
Amort change in proportionate share (s	see j above) over 4.4 y	vears:	
Deferred Inflow - change in proportiona	te share	1,503	
Pension Expense			(1,503)

- The provisions of GASB statements "need not be applied to immaterial items."
- Consider adopting an amortization threshold for DO/DI related to pensions, similar to setting a capitalization threshold for capital assets.
- The threshold should be applied at the individual plan level and should be immaterial.

## **Pension Expense**

Reconcile pension expense to the change in net pension liability:

PERS 1 example:	
Beginning NPL	11,492,660
Ending NPL_	12,084,233
Net change in NPL	591,573
employer contributions	1,067,520
2015 deferred outflow - expected earnings on investments	(537,828)
change in deferred inflow - expected earnings on investments	(256,235)
employer specific change in proportion	18,110
timing difference in contributions_	80,217
expected pension expense	963,357
actual pension expense	963,140

# National Council on Governmental Accounting Statement 1

Long-term liabilities that are directly related to and expected to be paid from proprietary-type funds should be reported in those funds.

#### **Statement of Net Position**

Allocate the net pension liability (or asset), deferred outflows and deferred inflows to governmental and business-type activities and each proprietary fund.

#### **Operating statement**

Allocate the adjustment to pension expense by:

- Allocating to governmental and business-type activities, by function, and each proprietary fund.
- Governmental funds will be further allocated by function (that is, general government, public safety, transportation, social services, etc. – for the statement of activities).

### How to allocate funds

Example based on actual contributions to the plan(s).

Fund	Actual contributions	Percentage
Governmental Funds	\$765,000	60%
Utility Fund	\$385,500	30%
Internal Service Fund	\$125,500	10%

Q. I don't have any Plan 1 members and don't make any Plan 1 contributions, but I have a portion of the Plan 1 liability. How can I allocate the liability if I don't have any contributions?

A. Use your Plan 2 contributions as your allocation base.

## **LEOFF** special funding situation

- LEOFF Plans 1 & 2 include a "special funding situation" in which the state, as a non-employer contributing entity, has a legal obligation to make contributions directly to the plans (RCW 41.26.275).
- Although the state makes the contributions, individual employers are required to recognize pension expense and an equal amount of revenue for their share of these contributions.

Note: LEOFF 1 is fully funded and there have been no contributions since 2000.

## **LEOFF 2** special funding situation

#### LEOFF 2 – see State's contribution at the bottom of the schedule

1933	Mason County FPD 13		2,099.88	0.001433%
1675	Springdale Town of		1,815.50	0.001239%
Subtotal All Other Employ	ers — Employer Allocations	\$	87,008,448.19	5 <b>9.36267</b> 0%
Total State of Washington	and All Other Employers — Employer Allocations	\$	88,231,950.18	60.197420%
	State of Washington — Special Fundin	9		
Organization Identification Number	Organization Name	Employe	er Contributions	Allocation Percentage
N/A	State of Washington	\$	58,339,032.00	39.802580%
Total State of Washington		\$	58,339,032.00	39.802580%
Grand Total Employer and	Nonemployer Allocations	\$	146,570,982.18	100.000000%

## **LEOFF 2 special funding situation**

Example for a fiscal year ending 6/30/15:

\$825,262 (employers LEOFF 2 contributions) divided by
 \$88,231,950 (total of all employer contributions) = .935332%.

.935332% X \$58,339,032 (state's LEOFF 2 contributions) =
 \$545,666 (employer's share of state's contributions)

- DR Pension Expense \$545,666
- CR Intergovernmental Revenue \$545,666
   (BARS 3350301)

#### **VFFRPE**

Volunteer Fire Fighters and Reserve Officers Relief and Pension Fund

The only state-sponsored, cost-sharing, multi-employer plan that is not administered by DRS.

- Administered by State Board for Volunteer Fire Fighters and Reserve Officers
- Approximately 500 participating local governments
- State contributes 40 percent of fire insurance premium tax
- Not a special funding situation

#### **How to handle VFFRPF**

#### Where do we get the information?

- The State Board will publish, on its website, its own schedule of each municipality's contributions, proportion percentage, and proportionate share (\$) of the net pension liability (or asset).
- Expected by 12/31 of each year for the 6/30 measurement date.
- Nothing for you to calculate!
- Plan is not considered material: no DO/DI or census data testing.

## Local government plans - Does GASB 68 apply?

GASB 68 is applicable to pension plans that are administered through trusts or equivalent arrangements in which:

- a. Contributions to the plan and earnings on those contributions are irrevocable
- Pension plan assets are dedicated to providing pensions to members in accordance with benefit terms
- c. Pension plan assets are legally protected from the creditors of employers, the plan administrator and plan members

## Local government plans - Does GASB 68 apply?

- The way in which individual local governments have established their pre-LEOFF I police and firefighter plans determines whether they meet GASB 68 criteria.
- Local governments with these plans should:
  - Review establishing legislation
  - Consult with legal counsel regarding the status of the plans
- The State Auditor's Office will not do this analysis or make this determination.

## Local government plans - Does GASB 68 apply?

 Plans that do not meet the criteria can report under the previous standards (GASB 25/27) for 2015 and 2016

They should then implement GASB 73 in 2017

#### **GASB Statement No. 73**

# GASB 73 – Accounting and Financial Reporting for Pensions and Related Assets that are not within the scope of GASB 68

Provisions regarding assets are effective for FYE 2016

Remainder effective for FYE 2017

## Substantially the same as GASB 68 except:

- Employer recognizes the <u>total pension liability</u> not the net pension liability.
  - Accumulated assets are not netted against the total pension liability.

 Pension liability (or asset), deferred outflows and deferred inflows related to pensions will be determined by your actuarial valuation.

Actuarial valuation – The valuation date can be no more than
 30 months and one day prior to the employer's year end.

 Valuations should be performed at least biennially by a qualified actuary, and more often if significant changes occur.

 Plans may have different valuations for different purposes (accounting vs. funding).

 Whether a plan reports under the new pension standards (GASB 67/68) or the old standards (GASB 25/27), the valuation should be appropriate for accounting under those standards.

#### Financial statements

- The net pension liability (total pension liability less fiduciary net position) is a liability of the employer to the plan. It is not a liability of the plan to itself.
- Neither the total pension liability nor the net pension liability is reported as a liability in the pension trust fund.

 When you implement GASB 68, don't forget to reverse any existing net pension obligation (NPO) or net pension asset under the old reporting standards.

 Caution! Postemployment healthcare benefits, even if they are provided as part of a pension plan, are considered OPEB for accounting purposes.

 If an old, closed plan is providing OPEB benefits, those benefits need to be reported under GASB 45.

# GASB 78 – Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans

Effective FYE 2016

#### Criteria

Plan is not a state or local government pension plan

 Plan provides defined benefit pensions to both governmental and non-governmental employees

Plan has no predominant state or local governmental employer

Example – a union sponsored plan

- No pension liability or deferred outflows or deferred inflows
- Pension expense = Contributions to the plan
- Note disclosures
- RSI 10-year schedule of employer contributions

## **Financial statements**

## Q. How do I report a negative pension liability?

- A. A negative pension liability is an asset.
  - It is not a receivable from the plan because contributions to a plan are irrevocable.
  - Pension liabilities and assets should be reported separately; do not net.

## **Financial statements**

- A net pension liability should be reported as unrestricted:
   a component of unrestricted net position
- A net pension asset should be reported as a restricted asset:
   a component of restricted net position
- Deferred outflows and deferred inflows related to pensions are unrestricted:
  - a component of unrestricted net position

### **Financial statements**

Q. I present comparative financial statements. Do I have to restate the prior year?

A. GASB 68, paragraph 137, states:

"<u>To the extent practical</u> . . . The financial statements presented for the periods affected should be restated."

# Notes and required supplementary information

## See BARS Manual for guidance:

- Implementation guidance in the Accounting Liabilities section
- Notes and RSI templates for state plans and cash-basis entities in the **Templates** section
- Notes and RSI instructions for GAAP-basis local government plans in the Reporting section
- Notes guidance for defined contribution plans in the Reporting section

# **Note Disclosures - Sensitivity Analysis**

Note 4.C of PEFI -

Multiply by your allocation percentage.

#### C. Sensitivity of NPL

The table below presents the net pension liability of employers, calculated using the discount rate of 7.50 percent as well as what employers' net pension liability would be if it were calculated using a discount rate 1 percentage point lower (6.50 percent) or 1 percentage point higher (8.50 percent) than the current rate.

For the fiscal year ended June 30, 2015 

▼ Dollars in thousands

Discount Rate Sensitivity									
Employers' Net Pension Liability									
Pension Trust		1% Decrease (6.50%)	Current Discount Rate (7.50%)		1% Increase (8.50%)				
PERS 1	\$	6,368,671	\$	5,230,930	\$	4,252,577			
PERS 2/3	\$	10,447,804	\$	3,573,057	\$	(1,690,679)			
SERS 2/3	\$	1,282,039	\$	406,151	\$	(273,474)			
PSERS 2	\$	138,690	\$	18,252	\$	(67,421)			
TRS 1	\$	3,982,571	\$	3,168,142	\$	2,467,801			
TRS 2/3	\$	3,570,229	\$	843,802	\$	(1,183,066)			
LEOFF 1	\$	(771,044)	\$	(1,205,221)	\$	(1,575,276)			
LEOFF 2	\$	1,029,275	\$	(1,027,800)	\$	(2,575,827)			

# **Note Disclosures – Sensitivity Analysis**

Your				
Allocation %	1% Decrease	Current Rate	1% Increase	
Here	6.50%	7.50%	8.50%	
PERS 1	6,368,671,000	5,230,930,000	4,252,577,000	
0.231015%	14,712,585	12,084,233	9,824,091	
PERS 2/3	10,447,804,000	3,573,057,000	(1,690,679,000)	
0.276999%	28,940,313	9,897,332	(4,683,164)	
SERS 2/3	1,282,039,000	406,151,000	(273,474,000)	
	0	0	0	
PSERS 2	138,690,000	18,252,000	(67,421,000)	
0.290827%	403,348	53,082	(196,078)	
TRS 1	3,982,571,000	3,168,142,000	2,467,801,000	
	0	0	0	
TRS 2/3	3,570,229,000	843,802,000	(1,183,066,000)	

# Note Disclosures – DO/DI

## Report for each plan:

Contributions will be recognized as a reduction of the pension liability in the following year.

The remaining DO/DI (\$1,035,129) will be amortized over recognition period shown in PEFI.

PERS Plan 2/3	Deferred Outflows of Resources		Deferred Inflows of Resources
Difference between expected and actual experience	\$	-	\$ -
Changes of assumptions		-	-
Net difference between projected and actual earnings on pension plan investments		-	1,055,617
Change in proportion		20,488	-
State contributions subsequent to the measurement date		219,054	-
Total	\$	239,542	\$ 1,055,617

# Note Disclosures – DO/DI

## Report for each plan:

The net amount of DO/DI (\$1,035,129) that will be amortized to pension expense in subsequent

years.

PERS Plan 2/3						
2016	\$	(258,050)				
2017	\$	(258,050)				
2018	\$	(258,050)				
2019	\$	(260,979)				
2020	\$	-				
Thereafter	\$	-				

# **Required Supplementary Information**

**RSI** schedules currently require "covered-employee payroll" to be reported:

- Covered-employee payroll is entire payroll of employees that are members of the pension plan. This was a change from the previous standards. However, you can now ignore this.
- **Covered payroll** is the portion of payroll on which contributions to the plan are based. This is the definition under the previous standards. GASB is amending 67/68/73 to conform to this definition. *Use this definition for reporting in RSI.*

# **Census Data Testing**

Census data is information about plan members the actuary uses to perform the valuation – that is, to determine the total pension liability

- Examples:
  - Date of birth
  - Gender
  - Service credit
  - Compensation
  - Contributions

## Census data must be audited

- Completeness and accuracy of census data affects the accuracy of the actuarial valuation.
- The valuation affects the accuracy of the Schedule of Collective Pension Amounts.
  - Pension liability/(asset), deferred outflows/inflows, pension expense
- The completeness and accuracy of employer contributions affects the accuracy of the Schedule of Employer Allocations.
  - Employer's allocation percentage

# Census data audits – Why pick me?

## Employers are selected by tiered random sample:

- Greater than 20% of plan contributions annually
- From 5% to 20% every 5 years
- From 2% in the aggregate to less than 5% every 10 years
- Less than 2% in the aggregate never

## **OPEB: New GASB standards are effective soon**

# **GASB Statement No. 74 – Financial Reporting for OPEB Plans** (supersedes GASB 43)

- Effective for fiscal years ending in 2017
- Establishes the financial reporting requirements for OPEB plans

# **GASB Statement No. 75 – Accounting and Financial Reporting for OPEB Plans** (supersedes GASB 45)

- Effective for fiscal years ending in 2018
- Establishes the accounting and financial reporting requirements for OPEB plan sponsors/employers

## **OPEB:** new standards

- The new OPEB standards mirror the new pension standards:
  - Liability on the statement of net position
  - Deferred outflows/inflows
  - Discount rate

The alternative valuation method is still allowed.

The implicit rate subsidy still applies.

## **Resources online**

 Department of Retirement Systems (DRS) – Employers – New GASB Standards web page

www.drs.wa.gov

Governmental Accounting Standards Board (GASB)

www.gasb.org

- Statements
- Implementation Guides
- Podcasts
- Fact Sheets

### Resources at the State Auditor's Office

## Contact the Local Government Support team



- Debra Burleson, CPA, Assistant Audit Manager
  - Debra.Burleson@sao.wa.gov
- Philip Mendoza, CPA, Assistant Audit Manager
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